

Federal Communications Commission Washington, D.C. 20554

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The Honorable Alfonse M. D'Amato United States Senate 520 Hart Senate Office Building Washington, D.C. 20510



Dear Senator D'Amato:

Thank you for your letter dated January 14, 1998, on behalf of your constituent, Vincent J. Cannuscio, Supervisor, Southhampton, New York, concerning the placement and construction of facilities for the provision of personal wireless services and radio and television broadcast services in his community. Your constituent's letter refers to issues being considered in three proceedings that are pending before the Commission. In MM Docket No. 97-182, the Commission has sought comments on a Petition for Further Notice of Proposed Rule Making filed by the National Association for Broadcasters and the Association for Maximum Service Television. In this proceeding, the petitioners ask the Commission to adopt a rule limiting the exercise of State and local zoning authority with respect to broadcast transmission facilities in order to facilitate the rapid build-out of digital television facilities, as required by the Commission's rules to fulfill Congress' mandate. In WT Docket No. 97-192,/ the Commission has sought comment on proposed procedures for reviewing requests for relief from State and local regulations that are alleged to impermissibly regulate the siting of personal wireless service facilities based on the environmental effects of radio frequency emissions, and related matters. Finally, in DA 96-2140 and FCC 97-264, the Commission twice sought comments on a Petition for Declaratory Ruling filed by the Cellular Telecommunications Industry Association seeking relief from certain State and local moratoria that have been imposed on the siting of commercial mobile radio service facilities.

Because all of these proceedings are still pending, we cannot comment on the merits of the issues at this time. However, I can assure you that the Commission is committed to providing a full opportunity for all interested parties to participate. The Commission has formally sought public comment in all three proceedings and, as a result, has received numerous comments from State and local governments, service providers, and the public at large. Your letter, your constituent's letter, as well as this response, will be placed in the record of all three proceedings and will be given full consideration.

Further information regarding the Commission's policies toward personal wireless service facilities siting, including many of the comments in the two proceedings involving personal wireless service facilities, is available on the Commission's internet site at http://www.fcc.gov/wtb/siting.

Thank you for your inquiry.

Sincerely,

David L. Furth

Chief, Commercial Wireless Division Wireless Telecommunications Bureau

LEO O'BRIEN OFFICE BUILDING ROOM 420 ALBANY, NY 12207 15181 472-4343

United States Senate

WASHINGTON, DC 20510-3202

January 14, 1998

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Federal Communications Commission Congressional Liaison 2025 M Street, NW, Room 6202 Washington, D.C. 20554

Dear Director:

Because of the desire of this office to be responsive to all inquiries and communications, your consideration of the attached is requested.

PLEASE TRY TO RESPOND WITHIN 4 WEEKS OF YOUR RECEIPT OF THIS REQUEST. YOUR FINDINGS AND VIEWS. IN DUFLICATE. NIGHT DETTING OF THIS MEMO PLUS ENCLOSURE. WILL BE APPRECIATED.

Many thanks.

Alfonse M. D'Amato United States Senator

AMD:amr Enclosure



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Town of Southampion

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December 15, 1997

The Honorable Alfonse M. D'Amato Seven Penn Plaza Room 600 New York, New York 10001

The Honorable Daniel Patrick Moynihan 405 Lexington Avenue, 62nd Floor New York, New York 19174

The Honorable Michael Forbes 1500 William Floyd Parkway, Suite 201 Shirley, NY 11967

The Honorable Rick Lazio
126 West Main Street
Babylon, NY 11702

Dear Senators and Congressmen:

I am writing you about the Federal Communications Commission and its attempts to preempt local zoning of cellular, radio and TV towers by making the FCC the "Federal Zoning Commission" for all cellular telephone and broadcast towers. Please immediately contact the FCC and toll it to stop these efforts which violate the intent of Congress, the Constitution and principles of Federalism.

In the 1996 Telecommunications Act, Congress expressly reaffirmed local zoning authority over cellular towers. It told the FCC to stop all rulemakings where the FCC was attempting to become a Federal Zoning Commission for such towers. Despite this instruction from Congress, the FCC is now attempting to preempt local sening authority in three different rulemakings.

Cellular Towers - Radiation: Congress expressly preserved local zoning authority over cellular towers in the 1996 Telecommunications Act with the sole exception that municipalities cannot regulate the radiation from cellular antennas if it is within limits set by the FCC. The FCC is attempting to have the "exception swallow the rule" by using the limited authority Congress gave it over cellular tower radiation to review and "congress gave it over cellular tower radiation to review and "tainted" by radiation concerns, even if the decision is otherwise perfectly permissible. In fact, the FCC is saying that it can "second guess" what the true reasons for a municipality's decision are, need not be bound by the stated reasons given by a municipality and doesn't even need to wait until a local planning decision is final before the FCC acts.

Some of our citizens are concerned about the radiation from cellular towers. We cannot prevent them from mentioning their concerns in a padric nearing. The least the saying that if any citizen raises this issue that this is sufficient basis for a cellular zoning decision to immediately be taken over by the FCC and potentially reversed, even if the municipality expressly says it is not considering such statements and the decision is completely valid on other grounds, such as the impact of the tower on property values or aesthetics.

Cellular Towers - Moratoria: Relatedly the FCC is proposing a rule bearing the moratoria that some municipalities impose on cellular towers while they revise their zoning ordinances to "accommodate the increase in the numbers of these towers. Again, this violates the Constitution and the directive from Congress preventing the FCC from becoming a Federal Zoning Commission.

Radio/TV Towers: The FCC's proposed rule on radio and TV towers is as bad. It sets an artificial limit of 21 to 45 days for municipalities to act on any local permit (environmental, building permit, zoning or other). Any permit request is automatically deemed granted in the municipality doesn't det in this timeframe, even if the application is incomplete or clearly violates local law. And the FCC's proposed rule would prevent municipalities from considering the impacts such towers have on property values, the environment or aesthetics. Even safety requirements could be overriden by the FCC! And all appeals of zoning and permit denials would go to the FCC, not to the local courts.

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This proposal is astounding when broadcast towers are some of the tallest structures known to man--over 2,000 feet tall, taller than the Empire State Building. The FCC claims these changes are needed to allow TV stations to switch to High Definition Television quickly. But The Wall Street Journal and trade magazines state there is no way the FCC and broadcasters will meet the current schedule anyway, so there is no need to violate the rights of municipalities and their residents just to meet an artificial deadline.

the Federal Zoning Commission for cellular towers and broadcast towers. They violate the intent of Congress, the Constitution and principles of Federalism. This is particularly true given that the FCC is a single purpose agency, with no zoning expertise, that never saw a tower it didn't like.

Please do three things to stop the FCC. First, write new FCC Chairman William Kennard and FCC Commissioners Susan Ness, Harold, Furchtactt-Roth. Michael Powell and Gloria Tristani telling them to stop this intrusion on local zoning authority in Cases wr 97-197, MM Docket 97-182 and DA 96-2140; second, join in the "Dear Colleague Letter" currently being prepared to go to the FCC from many members of Congress; and third, oppose any effort by Congress to grant the FCC the power to act as a "Federal Zoning Commission" and preempt local zoning authority.

The following people at national municipal organizations are familiar with the FCC's proposed rules and municipalities' objections to them: Ballie Table at the National Lagger of Cities, 202-626-3194; Eileen Huggard at the National Association of Telecommunications Officers and Advisors, 730-506-3275; Robert Fogel at the National Association of Counties, 202-393-6226; Kevin McCarty at the U.S. Conference of Mayors, 202-293-7330; and Cheryl Maynard at the American Planning Association, 202-872-0611. Feel free to call them if you have questions.

Very truly yours,

Vincent Cannuscio Supervisor

cc: See attached list

Copy List

Senator John McCain 241 SROB Washington, DC 20510-0303

Senator Conrad Burns 187 SDOB Washington, DC 20510-2603

Senator Kay Bailey Hutchison 283 SROB Washington, LDC 20310=4304

Senator Slade Gorton 730 SHOB Washington, DC 20510-4701

Senator Dianne Feinstein 331 SHOB Washington DC 20510 9504

Representative Tom Billey 2409 RHOB Washington, DC 20515-4607

Representative W. J. Tauzin 2183 RHOB Washington, DC 20515-1803

Representative Edward J. Markey 2133 RHOB Washington, DC 20515-2107

Representative John D. Dingell 2328 RHOB Washington. DC 20515-2216

Representative Bob Goodlatte 123 CHOB Washington, DC 20515-4606 Representative James Moran 1214 LHOB Washington, DC 20515-4608

Representative Bart Stupak 1410 LHOB Washington, DC 20515-2201

Representative Joe Barton 2264 RHOB Washington TX 20515-4500

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